

UČNI NAČRT PREDMETA / COURSE SYLLABUS

Predmet:	Upravni postopek in upravni spor
Course title:	Administrative Procedures and Judicial Review of Administrative Acts

Študijski program in stopnja Study programme and level	Študijska smer Study field	Letnik Academic year	Semester Semester
Pravo - 1. stopnja		3	1
Law - 1st degree		3	1

Vrsta predmeta / Course type

Obvezni / mandatory

Univerzitetna koda predmeta / University course code:

Predavanja Lectures	Seminar Seminar	Sem. vaje Tutorial	Lab. vaje Laboratory work	Teren. vaje Field work	Samost. delo Individ. work	ECTS
50	0	10	0	0	90	6

Nosilec predmeta / Lecturer:

izr. prof. dr. Boštjan Brezovnik / Assoc. Prof. Boštjan Brezovnik, PhD

**Jeziki /
Languages:**

**Predavanja /
Lectures:** Slovenski jezik/Slovenian

Vaje / Tutorial: Slovenski jezik/Slovenian

Pogoji za vključitev v delo oz. za opravljanje študijskih obveznosti:

Vpis v 3. letnik dodiplomskega študija.

Vsaj 80% prisotnost na predavanjih in vajah.

Prerequisites:

Enrollment in the 3rd year of undergraduate study.

At least 80% attendance at lectures and tutorials.

Vsebina:

Predmet Upravni postopek in upravni spor obravnava osnovne pojme upravnega procesnega prava (upravna zadeva, javnopravna zadeva, subsidiarna in smiselna uporaba pravil splošnega upravnega postopka), temeljna načela upravnega postopka, stranke in druge udeležence v postopku upravnega odločanja, komuniciranje med organi in strankami ter drugimi

Content (Syllabus outline):

The course on Administrative Procedures and Judicial Review of Administrative Acts on the undergraduate level includes its following basic concepts: the basic concepts of administrative procedural law (administrative matter, public law matter, subsidiary and reasonable application of the rules of general administrative procedure), basic principles of administrative procedure, parties and other

udeleženci v postopku, roke za opravo procesnih dejanj v upravnem postopku, stroške upravnega postopka, potek postopka na prvi stopnji (skrajšani in posebni ugotovitveni postopek), izdajo odločbe, pravna sredstva zoper prvostopenjsko odločbo, izvršbo ter sodni nadzor nad zakonitostjo dokončnih upravnih odločb.

Predmet na dodiplomski ravni študija obravnava predvsem vprašanja, povezana z obveznostjo uporabe pravil splošnega in posebnih upravnih postopkov, z vsebino temeljnih načel upravnega postopka ter s posledicami njihove kršitve, povezana s pogoji za priznanje statusa stranke ali stranskega udeleženca, z vprašanji vlaganja vlog in vročanja, s procesnimi, prekluzivnimi in instrukcijskimi roki ter posledicami njihovega poteka, z vprašanji dopustnosti skrajšanega postopka in z vprašanji vodenja posebnega ugotovitvenega postopka (ugotavljanje dejstev z izvajanjem dokazov), z vprašanji razlikovanja med rednimi in izrednimi pravnimi sredstvi ter pogoji za njihovo vlaganje v upravnem postopku, z vprašanji, povezanimi z dončnostjo, pravnomočnostjo in izvršljivostjo upravne odločbe ter z načini njene izvršitve, ter z vprašanji, povezanimi s pogoji za začetek sodnega varstva zoper dokončne upravne odločbe ter njegovim potekom.

Pri predmetu se obravnava obstoječa abstraktna pravna ureditev in ravnanje organov v konkretnih primerih upravnopravnih zadevah. Na podlagi splošnih spoznanj o ustavnosti in zakonitosti delovanja na obravnavanem področju, se upravnopravne zadeve osvetlijo še z obravnavanjem konkretnih primerov upravnopravnega delovanja upravnih organov in sodnega nadzora nad tem delovanjem.

participants in administrative decision-making, communication between authorities and parties and others. participants in the proceedings, deadlines for performing procedural acts in administrative proceedings, costs of administrative proceedings, course of proceedings at first instance (abbreviated and special declaratory proceedings), issuance of decisions, legal remedies against first instance decisions, enforcement and judicial review of legality of final administrative decisions.

The course deals at the undergraduate level primarily with issues related to the obligation to apply the rules of general and special administrative procedures, the content of the basic principles of administrative procedure and the consequences of their violation, related to the conditions for recognizing the status of client or side participant. procedural, preclusive and instructional deadlines and the consequences of their course, issues of admissibility of summary proceedings and issues of conducting a special declaratory procedure (establishing facts by presenting evidence), issues of distinguishing between regular and extraordinary legal remedies and conditions for their filing in administrative proceedings, with issues related to the validity, finality and enforceability of the administrative decision and the methods of its execution, as well as with issues related to the conditions for the commencement of judicial protection against final administrative decisions and its course.

The course deals with the existing abstract regulation and conduct of bodies in concrete cases of administrative matters. On the basis of general knowledge about the constitutionality and legality of the action in this area, this course examines concrete application of concrete administrative law in the case law of administrative bodies and judicial authorities who supervise them.

Temeljna literatura in viri / Readings:

1. Jerovšek, Tone in Kovač, Polonca (2016): Upravni postopek in upravni spor, 2. izdaja, Fakulteta za upravo, Ljubljana.
2. ČEBULJ, Janez, KOVAČ, Polonca (avtor, urednik), HUDEJ, Nika, KERŠEVAN, Erik (avtor, urednik), KMECL, Andrej, KNEZ, Rajko, PIRNAT, Rajko, PODLIPNIK, Jernej, REMIC, Matjaž, SEVER, Tina, SITAR, Rada, ŽUBER, Bruna, KORITNIK, Boštjan (urednik). *Komentar Zakona o splošnem upravnem postopku (ZUP)*, (Zbirka predpisov). 1. natis. Ljubljana: Uradni list Republike Slovenije: Pravna fakulteta Univerze, 2020 (1. in 2. del).
3. Zakon o splošnem upravnem postopku (Uradni list RS, št. 80/1999 s kasnejšimi spremembami in dopolnitvami).
4. Zakon o upravnem sporu (Uradni list RS, št. 105/2006 s kasnejšimi spremembami in dopolnitvami).

Cilji in kompetence:

Študenti/ke bodo pridobili naslednje predmetno specifične kompetence:

- poznavanje in razumevanje osnovnih pravnih pojmov, pravnih načel in pravil s področja upravnega procesnega prava; družbenih procesov ter sposobnost za njihovo analizo, sintezo in predvidevanje rešitev in njihovih posledic;
- razumevanje pomembnosti uporabe ustavnih procesnih načel in temeljnih načel upravnega procesnega prava za delovanje pravne države ;
- razvoj sposobnosti dostopati do domače in tuje sodne prakse;
- sposobnost samostojnega in avtonomnega študijskega dela;
- razvoj sposobnosti kritično analizirati pravne vire in pravna besedila;
- kritična refleksija obstoječih pravnih virov in ocena njihove potrebnosti in kakovosti;
- uporaba pojmov, načel in pravnih pravil pri reševanju konkretnih primerov iz upravne procesne in upravno sodne prakse;
- sposobnost kritične strokovne razprave

Objectives and competences:

Students will gain the following subject's specific competences:

- knowledge and understanding of fundamental legal concepts, legal principles and rules in the field of administrative procedure law; social processes and the ability to analyse, synthesize and anticipate solutions and their consequences;
- understanding the importance of applying constitutional process principles and basic principles of administrative procedure law to the functioning of the rule of law;
- developing the capacity to access domestic and foreign jurisprudence;
- ability to study independently and autonomously;
- developing the ability to critically analyse legal sources and legal texts;
- a critical reflection on existing legal sources and an assessment of their need and quality;
- the application of concepts, principles and legal rules to the resolution of specific cases from administrative procedures jurisprudence;

- in analize o temeljnih pojmih, načelih in pravil upravnega procesnega prava;
- razumevanje in sposobnost ocene kakovosti delovanja institucij, ki v okviru upravnega procesnega prava odločajo o upravnih in drugih javnopravnih zadevah;
- sposobnost ustreznega navajanja domačih in mednarodnih pravnih virov, domače in mednarodne sodne prakse in elektronskih virov;
- razvoj veščin in spretnosti v uporabi znanja na področju upravnega procesnega prava v okviru seminarjskih vaj in seminarjev;
- uporaba informacijsko-komunikacijske tehnologije in informacijskih sistemov.

Študenti/ke bodo pridobili naslednje splošne kompetence:

- uporaba ustreznih metod argumentacije v pravu, njihovih postopkov, analize in sinteze;
- razvoj etičnih sposobnosti pri uresničevanju načel in pravil upravnega procesnega prava;
- sposobnost skupinskega dela in pripravljenosti za sodelovanja pri reševanju konkretnih primerov s področja upravnega procesnega prava;
- razvoj komunikacijskih sposobnosti in veščin pri razumevanju in uresničevanju upravnega procesnega prava;
- razvoj veščin javnega nastopanja in predstavitev pri obravnavi institutov upravnega procesnega prava;
- razvoj ustvarjalnosti in sposobnosti premagovanja problemov pri uporabi načel in pravil upravnega procesnega prava;
- razvoj sposobnosti vodenja postopkov pri reševanju konkretnih primerov s

- ability to critically discuss and analyse expertly the fundamental concepts, principles and rules of administrative procedures law;
- understanding and ability to assess the quality of functioning institutions deciding in frame of administrative procedure law on administrative cases;
- ability to properly cite domestic and international legal sources, domestic and international jurisprudence and electronic resources;
- development of skills in the application of knowledge in the field of administrative procedural law in the framework of seminars;
- use of information and communication technology and information systems.

Students will gain the following general competences:

- the use of appropriate methods of legal research, their procedures, analysis and synthesis;
- developing ethical skills in the implementation of the principles and rules of administrative procedure law;
- ability to work together to solve specific cases in the field of administrative procedure law;
- development of communication skills and competences in the understanding and implementation of administrative procedure law;
- developing public speaking and presentation skills when dealing with administrative procedures law institutes;
- developing creativity and the ability to overcome problems in applying the principles and rules of administrative procedure law;
- developing procedure skills in resolving administrative and other public law cases;

- področja upravnega procesnega prava;
- razvoj sposobnosti uporabe interdisciplinarnih znanj pri reševanju zadev s področja upravnega procesnega prava;
- sposobnost upravljanja s človeškimi viri za potrebe vodenja upravnih in upravno sodnih postopkov;
- kolegialnost do sodelavcev in lojalnost delodajalcev, sodelovanje, delo v skupini ter strpno sprejemanje in upoštevanje tvornih kritik in pripomb.

- developing the ability to use interdisciplinary knowledge in the resolution of administrative procedure law and judicial review cases;
- collegiality towards co-workers and loyalty of employers, co-operation, group work and tolerant acceptance and consideration of constructive criticism and comments.

Predvideni študijski rezultati:

Znanje in razumevanje:

Študent/študentka:

- je seznanjen/na s pojmom in razvojem splošnega in posebnih upravnih postopkov in sodnega nadzora nad delom uprave ter z njihovimi temeljnimi inštituti;
- osvoji temeljna znanja vodenja postopka in odločanja v upravnem postopku in upravnem sporu;
- razvije zanimanje in znanje o upravnem procesnem pravu in sodnem nadzoru v okviru upravnega spora;
- razvije kritično razumevanje upravnega procesnega prava;
- je zmožen/na kritične presoje ter analize in interpretacije dogodkov in usmeritev iz upravnega procesnega prava v sodobnem obdobju;
- je sposoben/na je kritično oceniti in se opredeliti do prakse upravnih organov, upravnih sodišč in ustavnega sodišča;
- je sposoben/na kritično obravnavati varstvo človekovih pravic in temeljnih svoboščin v upravnem procesnem pravu;
- je sposoben/na ustrezno umestiti pravico do dobrega upravljanja na področju vodenja splošnega in posebnih upravnih postopkov ter

Intended learning outcomes:

Knowledge and understanding:

Student / student:

- acquainting students with the concepts and development of general and special administrative procedures and judicial control over the work of the administration and with their basic institutes;
- acquisition of basic knowledge of procedure management and decision-making in administrative proceedings and administrative disputes;
- develops interest and knowledge of administrative procedural law and judicial control in the context of an administrative dispute;
- develop a critical understanding of administrative procedural law;
- is able to make critical judgments and analyzes and interpret events and orientations from administrative procedural law in the modern period;
- is able to critically assess and comment on the practice of administrative bodies, administrative courts and the Constitutional Court;
- is able to critically address the protection of human rights and fundamental freedoms in administrative procedural law;

upravnega spora;

- je sposoben/na kritično presojati, analizirati in razlagati dogodke in politike, povezane z vidiki upravnega procesnega prava v sodobnem obdobju;
- pozna in uporablja osnovne metodološke pristope pri raziskovanju vprašanj upravnega procesnega prava.

- is able to properly place the right to good administration in the management of general and special administrative procedures and administrative disputes;
- is able to critically assess, analyze and interpret events and policies related to aspects of administrative procedural law in the modern period;
- knows and uses basic methodological approaches in researching issues of administrative procedural law.

Metode poučevanja in učenja:

Oblike dela:

- Frontalna oblika poučevanja
- Delo v manjših skupinah oz. v dvojicah
- Samostojno delo študentov
- e-učenje
- drugo (vpišite) _____

Metode (načini) dela:

- Razlaga
- Razgovor/ diskusija/debata
- Delo z besedilom
- Proučevanje primera
- Druge vrste nastopov študentov
- Reševanje nalog

Learning and teaching methods:

Types of learning/teaching:

- Frontal teaching
- Work in smaller groups or pair work
- Independent students work
- e-learning
- other _____

Teaching methods:

- Explanation
- Conversation/discussion/debate
- Work with texts
- Case studies
- Different presentation
- Solving exercises

Delež (v %) /
Weight (in %)

Načini ocenjevanja:

Način (pisni izpit, ustno izpraševanje, naloge, projekt):

pisni izpit

Assessment:

Type (examination, oral, coursework, project):

written examination

100%

Reference nosilca / Lecturer's references:

1. BREZOVNIK, Boštjan, OPLOTNIK, Žan, MLINARIČ, Franjo, PADOVNIK, Srečko Aleksander, FINŽGAR, Mateja. Financing municipal tasks in Slovenia. *Hrvatska i komparativna javna uprava : časopis za teoriju i praksu javne uprave*, ISSN 1848-0357, 2019, god. 19, br. 2, str. 173-206, doi: [10.31297/hkiu.19.2.1](https://doi.org/10.31297/hkiu.19.2.1). [COBISS.SI-ID [5755691](https://www.cobiss.si/id/5755691)].
2. TOPLAK, Jurij, BREZOVNIK, Boštjan. Information delayed is justice denied : lengthy procedures deny the right to access information = Kašnjenje informacije je nedostatak pravde : dugačke procedure spriječavaju pravo na pristup informaciji. *Informatologia*, ISSN

1330-0067, 2019, vol. 52, no. 1/2, str. 1-8. https://hrcak.srce.hr/index.php?show=clanak&id_clanak_jezik=325240, doi: [10.32914/i.52.1-2.1](https://doi.org/10.32914/i.52.1-2.1). [COBISS.SI-ID [5760555](https://www.cobiss.si/record/5760555)].

3. FINŽGAR, Mateja, BREZOVNIK, Boštjan. Direct international comparison of EU member states fiscal decentralization systems with the conceptual index of fiscal decentralization (CIFD) in the context of European Charter of Local Self-Government (ECLSG). *Transylvanian review of administrative sciences*, ISSN 1842-2845, 2019, no. 56 E, str. 41-59. <http://rtsa.ro/tras/index.php/tras/article/view/587>, doi: [10.24193/tras.56E.3](https://doi.org/10.24193/tras.56E.3). [COBISS.SI-ID [5701419](https://www.cobiss.si/record/5701419)].
4. BREZOVNIK, Boštjan, TOPLAK, Jurij. Administrative law in Slovenia. V: SCARCIGLIA, Roberto (ur.). *Administrative law in the Balkans : case studies of comparative administrative law in Albania, Bulgaria, Croatia, Serbia and Slovenia*, (Quaderni giuridici, 7). [Padova]: Cedam, cop. 2012, str. [155]-185. [COBISS.SI-ID [4424747](https://www.cobiss.si/record/4424747)].
5. MLINARIČ, Franjo, OPLOTNIK, Žan, BREZOVNIK, Boštjan. Key economic parameters for an optimal pharmacy network in a regulated environment. *Transylvanian review of administrative sciences*, ISSN 1842-2845, 2016, no. 49 E, str. 60-77. <http://rtsa.ro/tras/index.php/tras/article/view/494>, <https://dk.um.si/lzpisGradiva.php?id=66878>. [COBISS.SI-ID [5190955](https://www.cobiss.si/record/5190955)].
6. BREZOVNIK, Boštjan. *Izvajanje javnih služb in javno-zasebno partnerstvo, (Lex localis)*. Maribor: Inštitut za lokalno samoupravo in javna naročila, 2008. 278 str., ilustr. ISBN 978-961-91819-4-2. [COBISS.SI-ID [242644992](https://www.cobiss.si/record/242644992)]